APPENDIX D:

POLICY FOR RESOLUTION OF WATER USE CONFLICTS AND WATER RIGHTS ENFORCEMENT PROCEEDURE

DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION
WATER RESOURCES DIVISION
WATER RIGHTS BUREAU

ADMINISTRATIVE POLICY NO.	FINAL DATE <u>October 20, 1994</u>
3	APPROVED: Savoy Johnson Chief, Water Rights Bureau Regional Office Supervisor Administrator, Water Resources Dv.

CONFLICT RESOLUTION AND ENFORCEMENT ACTIONS
UNDER THE WATER USE ACT

I. SCOPE

This policy establishes the procedures for facilitating the resolution of complaints of alleged water use violations and the process the department will follow to seek judicial enforcement under Sections 85-2-114 and 85-2-122, MCA. Water Resources Division (Division) staff will first attempt to negotiate a resolution of a conflict between water users. If this is unsuccessful and the violation continues, judicial enforcement may be sought. When the violator refuses to comply with a notice and Order from the department and the department decides to seek judicial enforcement of its order, seek a temporary restraining order, injunctive relief, or to collect a fine, the department will petition the district court according to this policy.

II. AUTHORITY

Under Section 85-2-114, MCA the department may petition the district court upon finding the following:

A person is,

- wasting water
- 2. using water unlawfully
- 3. preventing water from moving to another person having a prior right to the water, or
- 4. otherwise violating any provision of the Water Use Act.

Further, the department may assess a fine on the violator

under Section 85-2-122, MCA. The fine may not exceed \$1000.00 a day for each day of the violation.

The department may seek a temporary restraining order or injunctive relief and/or petition the court to enforce the penalty and collect the fine.

III. VIOLATIONS FOR ENFORCEMENT

Probably the most frequent violation of the Water Use Act in the state is appropriating water without a water use permit or outside the parameters of a permit. Other violations which may occur include appropriating water outside the parameters of an existing water right or a certificate of water right (gw < 35 gpm and 10 AF), changing a water right without authorization, violating the terms of a basin closure, or controlled groundwater area or wasting water. The more significant violations involve public health issues.

Due to insufficient resources the department is not capable of pursuing every violation which it is aware of therefore, priorities for enforcement must be considered. When determining which violations will be pursued, the department will consider the magnitude and significance of the violation, its effect on the public health or the impact of pursuing enforcement. Other considerations that will affect the type and number of violations pursued will be the availability of regional office and legal staff and the existence of a complaint. A complaint is always required unless the regional manager can document compelling reasons for recommending enforcement without one.

A general prioritization of possible enforcement situations is described in *Exhibit A*. The highest priority would be violations which cause a public health concern. The lowest priority are violations which cause property damage. This is a guide to assist regional managers in making enforcement decisions on various violation situations.

IV. PENALTY / FINE

The department has the authority to assess a fine of up to \$1000.00 a day for violations to the Water Use Act. When the department issues an Order assessing a fine it will be for \$1000.00 per day. However, when going into court the department will justify the amount of the fine. Therefore, in all cases where we may need to assess a fine, all department costs shall be identified and maintained for future justification. All staff associated with the investigation and determination on enforcement shall keep a record of their time (costs). This must include correspondence, other communication costs, field investigation costs, and staff time. When deemed appropriate the department will also consider the economic value of the violation

to the violator. If their continued violation will probably net them more benefit than the cost of the fine, the department must adjust the fine to take this into consideration.

V. CONFLICT RESOLUTION

When the Division receives a complaint alleging a violation, the regional office will follow the steps below in its attempt to resolve the conflict. Not all complaints received by the Division involve immediate and serious injury to a party. Except in unusual circumstances such as an immediate threat to public health or safety, all complaints will be processed beginning at step one below.

Step 1. Complainant makes a "Call"

Advise the complainant to contact the alleged violator and make a "call" on the water that is allegedly being illegally appropriated. This includes sending a written confirmation of the "call" to the alleged violator.

Step 2. Written Complaint

Request that the complainant submit a written complaint to the regional office. The complaint should specify the nature of the alleged violation, who is involved, where it is taking place, and when it occurred. It is recommended the complaint form, Exhibit B, be sent to the complainant to complete. Advise the complainant to attach a copy of the written confirmation of the call to the formal complaint.

Step 3. Private Enforcement Option

Suggest mediation between the parties to resolve the issue. Advise the complainant that if they are insisting on immediate court action (in a day or two) that they should plan their own private enforcement action. Also advise the complainant that enforcement action by the department may depend on the complaining party's willingness to pursue litigation or to provide testimony. Further, enforcement will depend on the facts of the case and the availability of resources.

Step 4. Telephone Contact

Upon receipt of the written complaint and a copy of the written call for water, Division staff should seek to contact the other party(ies) by telephone and advise them of the complaint. In many instances, it may be possible to resolve the problem with no further action.

Step 5. Letter 1 - Notice of Alleged Violation

If unsuccessful in resolving the problem by direct telephone contact, send Letter 1 (Exhibit C) as soon as possible to the alleged violator. The letter will advise the alleged violator that the department has received a written complaint specifically addressing his/her appropriation of water. Although not meant to assert any conclusion regarding wrongdoing, the letter will notify the alleged violator that a field investigation will be conducted and that if a violation is occurring it must cease immediately. If they are found to be in violation of Montana water law, the department may assess a fine up to \$1,000 per day for each day the violation takes place. It will further explain that the department may join with the complaining party in seeking injunctive relief. The letter will encourage the alleged violator to contact the department about trying to resolve the issue immediately. This letter may be sent first class; certified mail is not required.

Step 6. Field Investigation

Conduct a field investigation as soon as possible if the complaint remains unresolved. If the public health is in imminent danger, conduct the investigation within 2 days of receipt of a complaint. Document such matters as the time, date, location, nature of violation, amount of water involved, type of diversion, and person(s) allegedly causing the violation. Photographs, videos, flow records, water commissioner observations, and water rights records may be possible documentation sources. In the course of conducting the investigation, it is essential to acquire convincing documentation affirming that (a) the alleged violation prompted a valid complaint, and (b) there is a violation of the Montana Water Use Act. Prepare a report of the investigator's findings. Begin documenting the time and costs associated with enforcement.

Step 7. No Violation

If the field investigation does not verify a violation, send a second letter to both the alleged violator and the complainant advising them of the department's findings.

Step 8. Violation Verified

Whenever a field investigation affirms a violation, the regional manager must decide whether to issue an Order assessing a fine at this time.

If the violator acknowledges a violation of the Water Use Act and is willing to work with the department to correct the violation, issuing an Order may be postponed. However to provide documentation, send Letter #2 (Exhibit D) setting forth the results of the investigation, the course of action required to rectify the violation, and a deadline date for taking the corrective action. Further, notice shall be included where necessary that the department will follow up this notice with an investigation within 10 days to confirm whether the violator has corrected the violation. Letter #2 must be sent certified with return-receipt requested.

If the violator was not responsive to Letter #1 and is not cooperative in correcting the violation, the regional manager should decide in consultation with the regional office supervisor whether to issue an Order for assessing a fine. The regional manager should send the investigation report and a recommendation to the regional office supervisor. The regional office supervisor shall consult and coordinate with the appropriate bureau chief and progaram staff, and with legal staff. If the decision is to issue an order proceed as outlined in section VI.

VI. ORDER FOR FINE AND NOTICE OF DEPARTMENT PETITION FOR JUDICIAL ENFORCEMENT

If the regional manager and the regional office supervisor concur that issuance of an Order is appropriate and will be enforced, the regional manager shall send Letter #3 (Exhibit E). Enclose the Order of the Department of Natural Resources and Conservation (Exhibit F) assessing a fine of \$1000.00 per violation. The letter shall identify the specific violation, the required corrective action, the department finding on noncompliance, the date the fine commences, and notice of the department's intent to seek judicial enforcement of the fine. Further, advise the violator that an inspection of the violation

¹The Regional Manager is encouraged to seek advice from any department staff, e.g., Water Rights Bureau Chief, legal staff, at any point during the dispute resolution or enforcement process. Consultation with the Regional Office Supervisor is whether to proceed with issuing the Order.

will be conducted within ten days of receipt of the Order. If the violator takes corrective action before that time he or she should contact the regional office immediately so they can confirm it. Letter #3 must be mailed certified with returnreceipt requested.

VII. PETITION TO DISTRICT COURT

When the violator does not respond to the Order or take the corrective action the department will seek judicial enforcement. The regional office must prepare a report documenting the follow-up investigation and the noncompliance. Enforcement action will be initiated with legal staff preparing a petition for temporary restraining order, preliminary injunction, or petition for enforcement of the fine. The petition shall include the following affidavits:

- 1) Affidavit of DNRC Field Investigator (Exhibit G)
 (prepared by the field investigator identifying what
 steps have been taken to obtain voluntary compliance
 with the Water Use Act, including a copy of the field
 investigation report),
- 2) DNRC Affidavit Regarding Enforcement Costs (Exhibit H), and, if this action against a violator was initiated by a complaint,
- 3) Affidavit of Injured Water User (Exhibit I)

Legal staff will keep the regional office, bureau and Division staff advised of any court actions. Any additional information requested of the department by the court shall be gathered or prepared by the regional office or central bureau staff.

ENFORCEMENT PRIORITY LEVELS			
LEVEL	SITUATION		
LEVEL I	Public Health concerns		
	Wasting water egregiously (surface and groundwater)		
LEVEL II	Basin Closure violation		
	Controlled Groundwater Area violation		
	Appropriating water without a Permit		
	Violation of Permit/Change Terms or Conditions		
	Change without Authorization		
	Appropriating without a Stock Permit (605)		
LEVEL III	Appropriating without a Certificate (602)		
	Exceeding a Claim or Certificate (602)		
	Ignoring a call on a Claim		
LEVEL IV	Property Damage		

LEVEL I	Suspected violations receive immediate attention in the Regional Office. A field investigation is made within 48 hours of knowledge of alleged violation, whether it is by personal knowledge or written complaint. Immediate attention will be given to deciding whether an enforcement action can and should be pursued.
LEVEL II	Suspected violations receive immediate attention in the Regional Office. Investigation conducted as soon as possible after knowledge of alleged violation. Pursuit of an enforcement action will depend on time and resources.
LEVEL III	Regional Office will contact alleged violator and may conduct investigation. A letter advising violator will be sent. Enforcement action will be a low priority.
LEVEL IV	No DNRC effort will be expended.

Date	Received	

DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION WATER RESOURCES DIVISION

WATER USE COMPLAINT

and a constraint of	Mail completed form to the Regional Office serving your county on the back page.
Nam Addi City	ress:
Nam	e of Party Causing Harm
	ne of Party Causing Harm:
City	ress:, State Phone
•	Water right(s) being affected: (see DNRC records for your water right nos.)
	Source of water:
	(USGS named stream, unnamed tributary to a USGS named stream, well, spring)
	Location of your diversion or use: (Attach a scaled map or aerial photo showing the location of your diversion and use and the other appropriator's diversion and use.)
	1414 Sec Twp N/S Rge E/W County
	Location of the other appropriator's diversion or use:
	¼¼ Sec Twp N/S Rge E/W County
i .	Describe the nature of the problem, what the appropriator is doing and how it is affecting your of water:

	ii ies, what was the appropri	ator's response? (Attach a copy of	your written "call for water".)
-			
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	Do you have any suggestion:	for a mediated resolution?	
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,			
		······································	
	Signature of Complainant:		Date
	Signature of Complainant:		Date
		RESOURCES REGIONAL	
	WATER	RESOURCES REGIONAL	OFFICES
	WATER **Illings 1537 Avenue D, Suite 121 Billings, MT 59102	RESOURCES REGIONAL Havre 1708 West Second Street P.O. Box 1828	OFFICES Lewistown 311 West Janeaux P.O. Box 438
	WATER Illings 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter,	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225	Cewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden
	WATER **Illings** 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter, Custer, Fallon, Powder River, Prairie, Rosebud, Stillwater, Sweetgrass,	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225 Serving: Blaine, Chouteau, Glacier, Hill, Liberty, Pondera,	CFFICES Lewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden Valley, Judith Basin, Meagher, Musselshell, Petroleum, and
В	WATER Illings 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter, Custer, Fallon, Powder River, Prairie,	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225 Serving: Blaine, Chouteau, Glacier, Hill, Liberty, Pondera, Teton, and Toole Counties Helena 1520 East Sixth Avenue	CFFICES Lewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden Valley, Judith Basin, Meagher, Musselshell, Petroleum, and Wheatland Counties Missoula Town & Country Shopping Center
В	WATER Illings 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter, Custer, Fallon, Powder River, Prairie, Rosebud, Stillwater, Sweetgrass, Treasure and Yellowstone Counties ozeman 601 Nickles Suite 2 Bozeman, MT 59715 Phone: 586-3136 or 586-3137	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225 Serving: Blaine, Chouteau, Glacier, Hill, Liberty, Pondera, Teton, and Toole Counties Helena 1520 East Sixth Avenue P.O. Box 202301 Helena, MT. 59620-2301	CFFICES Lewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden Valley, Judith Basin, Meagher, Musselshell, Petroleum, and Wheatland Counties Missoula Town & Country Shopping Center 1610 South 3rd Street West, Suite 103 P.O. Box 5004
В	WATER Illings 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter, Custer, Fallon, Powder River, Prairie, Rosebud, Stillwater, Sweetgrass, Treasure and Yellowstone Counties ozeman 601 Nickles Suite 2 Bozeman, MT 59715 Phone: 586-3136 or 586-3137 Serving: Gallatin, Madison, and Park Counties	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225 Serving: Blaine, Chouteau, Glacier, Hill, Liberty, Pondera, Teton, and Toole Counties Helena 1520 East Sixth Avenue P.O. Box 202301 Helena, MT. 59620-2301 Phone: 444-6695 Fax: 444-0533	CFFICES Lewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden Valley, Judith Basin, Meagher, Musselshell, Petroleum, and Wheatland Counties Missoula Town & Country Shopping Center 1610 South 3rd Street West, Suite 103 P.O. Box 5004 Missoula, MT 59806 Phone: 721-4284
В	WATER Illings 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter, Custer, Fallon, Powder River, Prairie, Rosebud, Stillwater, Sweetgrass, Treasure and Yellowstone Counties ozeman 601 Nickles Suite 2 Bozeman, MT 59715 Phone: 586-3136 or 586-3137 Serving: Gallatin, Madison, and Park	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225 Serving: Blaine, Chouteau, Glacier, Hill, Liberty, Pondera, Teton, and Toole Counties Helena 1520 East Sixth Avenue P.O. Box 202301 Helena, MT. 59620-2301 Phone: 444-6695 Fax: 444-0533 Serving: Beaverhead, Broadwater, Deer Lodge, Jefferson, Lewis and Clark, Powell, and Silver Bow Counties	CFFICES Lewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden Valley, Judith Basin, Meagher, Musselshell, Petroleum, and Wheatland Counties Missoula Town & Country Shopping Center 1610 South 3rd Street West, Suite 103 P.O. Box 5004 Missoula, MT 59806
В	WATER Illings 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter, Custer, Fallon, Powder River, Prairie, Rosebud, Stillwater, Sweetgrass, Treasure and Yellowstone Counties ozeman 601 Nickles Suite 2 Bozeman, MT 59715 Phone: 586-3136 or 586-3137 Serving: Gallatin, Madison, and Park Counties lasgow 839 First Avenue South P.O. Box 1269 Glasgow, MT 59230 Phone: 228-2561	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225 Serving: Blaine, Chouteau, Glacier, Hill, Liberty, Pondera, Teton, and Toole Counties Helena 1520 East Sixth Avenue P.O. Box 202301 Helena, MT. 59620-2301 Phone: 444-6695 Fax: 444-0533 Serving: Beaverhead, Broadwater, Deer Lodge, Jefferson, Lewis and Clark, Powell, and Silver Bow Counties Kalispell 3220 Highway 93 South	CFFICES Lewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden Valley, Judith Basin, Meagher, Musselshell, Petroleum, and Wheatland Counties Missoula Town & Country Shopping Center 1610 South 3rd Street West, Suite 103 P.O. Box 5004 Missoula, MT 59806 Phone: 721-4284 Serving: Granite, Mineral,
В	WATER Illings 1537 Avenue D, Suite 121 Billings, MT 59102 Phone: 657-2105 Fax: 245-2094 Serving: Big Horn, Carbon, Carter, Custer, Fallon, Powder River, Prairie, Rosebud, Stillwater, Sweetgrass, Treasure and Yellowstone Counties ozeman 601 Nickles Suite 2 Bozeman, MT 59715 Phone: 586-3136 or 586-3137 Serving: Gallatin, Madison, and Park Counties lassgow 839 First Avenue South P.O. Box 1269 Glasnow, MT 59230	Havre 1708 West Second Street P.O. Box 1828 Havre, MT 59501 Phone: 265-5516 or 265-2225 Fax: 265-2225 Serving: Blaine, Chouteau, Glacier, Hill, Liberty, Pondera, Teton, and Toole Counties Helena 1520 East Sixth Avenue P.O. Box 202301 Helena, MT. 59620-2301 Phone: 444-6695 Fax: 444-0533 Serving: Beaverhead, Broadwater, Deer Lodge, Jefferson, Lewis and Clark, Powell, and Silver Bow Counties Kalispell	CFFICES Lewistown 311 West Janeaux P.O. Box 438 Lewistown, MT 59457 Phone: 538-7459 or 538-7012 Serving: Cascade, Fergus, Golden Valley, Judith Basin, Meagher, Musselshell, Petroleum, and Wheatland Counties Missoula Town & Country Shopping Center 1610 South 3rd Street West, Suite 103 P.O. Box 5004 Missoula, MT 59806 Phone: 721-4284 Serving: Granite, Mineral,

LETTER 1

EXHIBIT D

LETTER 2

Date	
Dear _	:
	The Department has completed its investigation of the complaint from and finds that you are [specify violation - e.g. in violation of Mont. Ann. § 85-2-302, appropriating water without a water use permit]. This y is a violation of the Water Use Act. Enclosed is a copy of our report.
use po contin Water	You must cease this activity immediately and [specify any other ements - e.g. submit a correct and complete application for beneficial water ermit]. Within the next ten days we will be out again to confirm whether you nue to be in violation of the law. [In addition, an Application for Beneficial Use Permit Form 600 must be filed on or before, 199 (20 days date)].
Depar you to autho	If the Department finds you remain in violation of the law, the Department seess you a \$1000 fine for each day there is a violation. In addition, this then that the authority under Mont. Code Ann. § 85-2-122(1) (1993) to take court to collect the fines imposed against you and ultimately has the rity pursuant to Mont. Code Ann. § 85-2-114(1993) to obtain a temporary ining order and preliminary injunction to enjoin your unlawful activity.
Since	rely,
Regio DNRC	nal Manager
cc:	[DNRC Enforcement attorney] [Helena Central designee]
bcc:	[complainant and attorney]

LETTER 3

(encloses Order)

Date
Dear:
This letter concerns [specify violation - e.g. your appropriation of water without a permit out of Smith Creek].
As you know, this department by letter of, 199, demanded that you cease the illegal appropriation of water immediately. You were also informed of the fine that could be assessed under Mont. Code Ann. § 85-2-122 for noncompliance.
On, 199, the Regional Office visited [specify what investigation showed - e.g. your diversion and found it to be still diverting water at a rate of 65 GPM to the field north of your house. This activity is still in violation of Mont. Code Ann. § 85-2-302 which requires a water use permit before any appropriation is made, or whatever the violation is.]
Pursuant to Mont. Code Ann. § 85-2-122 and the enclosed Order you are nereby assessed a fine of \$1,000 per day for each day your illegal diversion continues commencing on [date]. Each day of violation constitutes a separate offense. Nonpayment of the assessed fine to the Department will be enforced for collection in the appropriate district court.
Contact this office immediately upon ceasing the appropriation. This situation will be monitored closely. Pursuant to Mont. Code Ann. § 85-2-115 your diversion will be reinspected after your receipt of this Order to confirm your compliance with the Order.
Sincerely,
Regional Manager DNRC
cc: [DNRC Enforcement attorney] [Helena Central designee]
bcc: [complainant and attorney]

ORDER

OF	THE
DEDARTMENT OF NATURAL P	ESOURCES AND CONSERVATION
	ESOURCES AND CONSERVATION
TO:	
Under authority vested in the Mo	ntana Department of Natural Resources
and Conservation (DNRC), you were no 85-2-112 and -122 (1993) that:	imed pursuant to Mont. Code Ann. 99
// ****	
	Canada Santa Canada Santa Sant
Montana law provides that any person v	who
	Marie Ma
TORON	
A Commence of the Commence of	d \$1000 per violation (and that each day of
violation constitutes a separate violatio	Company Company
\$1000 a day fine for each day of the vio	lation described above commencing
The DNPC will seek judicial enfor	rcement of this Order and seek such other
relief as may be necessary and appropr	
85-2-114 and -122 (1993).	and paredam to mena coop, man 33
DONE AND DATED THIS DAY OF _	199
	DNDO D
	DNRC Regional Office Manager
and the second of the second o	

EXHIBIT G

TIM D. HALL Special Assistant Attorney General Department of Natural Resources and Conservation 1520 East Sixth Avenue Helena, MT 59620-2301 (406) 444-6699

COUNSEL FOR DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

IN THE DISTRICT COURT OF THE FIRST JUDICIAL DISTRICT
OF THE STATE OF MONTANA
IN AND FOR THE COUNTY OF LEWIS AND CLARK

DEPAR	E OF MONTANA ex rel.) RTMENT OF NATURAL) URCES AND CONSERVATION) Petitioner,)	Civil No.
	v.))))	AFFIDAVIT OF DNRC FIELD INVESTIGATOR
	Respondent.)	
4	* * * * * * * * * * * * *	* * * * *
	, being duly sworn, swears	the following to be true:
1.	I am[position and DNF	RC address].
2.	I [background, education & training].	
3.	My duties at the DNRC include investigating	g complaints of violations of the
Water	Use Act. I have been in this position for	years.

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- 4. [Set out facts of injured water user's complaint, the DNRC investigation and the investigator's conclusion. Attach a copy of the field investigation report. (Do not discuss here what happened as far as noncompliance after the letter and order were sent out that is being covered in the succeeding paragraph.) Remember that the Judge is busy, knows nothing about the case, and wants to come up to speed on the facts as quickly as possible, so write what happened in the clearest, most concise manner possible.]
- 5. Pursuant to Mont. Code Ann. § 85-2-114 (4) (1993):
 [t]he department must attempt to obtain voluntary compliance through warning, conference, or any other appropriate means before petitioning the district court....
- 6. The DNRC attempted to obtain voluntary compliance by [set out what was done. Attach a copy of any letters sent to the violator. Describe what the violator did or did not do after their receipt of the DNRC warning letter].
- 7. Since voluntary compliance was not successful, the DNRC presented [the violator] with a DNRC Order dated ordering them to [describe it]. [Attach a copy of the DNRC Order].
- 8. Compliance is not taking place, and the Montana Water Use Act continues to be violated.
- 9. The DNRC seeks to obtain a civil penalty for the violation of the Water Use Act described above. Mont. Code Ann. § 85-2-122 (2) (1993) provides:

A person who violates or refuses or neglects to comply with the provisions of 85-2-114, any **order of the department**, or any rule of the board is subject to a civil penalty not to exceed \$1000 per violation.

<u>Each day of violation constitutes a separate violation</u>.

(emphasis added).			
D. The DNRC as of the date of this affidavit seeks a civil penalty of \$			
(thousand dollars), and seeks an additional \$1000 a day for each additional			
day's violation between today and the date of hearing or decision in this matter.			
11. This enforcement and penalty action was brought against [violator] only after			
careful investigation and bona fide attempts to obtain voluntary compliance.			
FURTHER AFFIANT SAYETH NOT.			
DONE AND DATED THIS DAY OF 1994.			
[Name & Signature of DNRC employee]			
Subscribed and sworn to me this day of, 199, by the abovenamed, known by me to be the person named as the affiant in the above affidavit.			
NOTARY SEAL NOTARY PUBLIC for the State of Montana Residing at Helena, Montana My Commission Expires			
IIF THE DNRC FIELD INVESTIGATOR IS NOT THE SAME PERSON BOTH DOING	3		

[IF THE DNRC FIELD INVESTIGATOR IS NOT THE SAME PERSON BOTH DOING THE INVESTIGATION AND THE LETTER WRITING, AN ALTERNATIVE TO THE ABOVE AFFIDAVIT WOULD BE TO HAVE:

- 1) an affidavit of the investigator concerning his or her investigation, and
- 2) an affidavit of the Regional Manager or who ever sent out the DNRC enforcement letter and Order.

A DRAFT OF THIS SHOULD ALWAYS BE FAXED OR SENT E-MAIL TO THE DNRC LEGAL STAFF BEFORE BEING FINALIZED.]

TIM D. HALL Special Assistant Attorney General Department of Natural Resources and Conservation 1520 East Sixth Avenue Helena, MT 59620-2301 (406) 444-6699

COUNSEL FOR DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

OF THE STATE OF MONTANA
IN AND FOR THE COUNTY OF LEWIS AND CLARK

STATE OF MONTANA ex rel. DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION Petitioner,) Civil No.)	
V.) DNRC AFFIDAVIT) FEGARDING) ENFORCEMENT) COSTS)	
Respondent.))	
*******	* * * * * * *	
, being duly sworn, swe	ears the following to be true:	
1. I arn[position and I	DNRC address].	
2. My duties at the DNRC include collecting and verifying information regarding		
the amount of time spent by DNRC employees in enforcement actions.		
. For the above-entitled case, I requested from each DNRC employee an		
accounting of the time they spent pursuing the	e enforcement of the Water Use Act. I	

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then took the amount of time spent by each respective employee times the amount of their hourly wage on file with the DNRC payroll technician. Finally, I figured the total amount expended by the DNRC by adding the dollar amounts determined for each employee as set out below:

DNRC TIMESHEET ON ENFORCEMENT ACTIVITIES

Date	Case	DNRC Employee	Time Expended	\$/hour
•				
			Subtotal	

Subtotal	
Admin. costs @ x %	
TOTAL	

The enforcement of the Water Use Act in this case cost the taxpayers of the

State of Montana The	DNRC seeks a civil penalty pursuant to Mont.	
Code Ann. § 85-2-122 (1993). Fines	collected under that statute will be deposited in	
the water right appropriation account in the state special revenue fund of the state		
treasury pursuant to Mont. Code Ann. § 85-2-318 (1993) to help pay the expenses		
incurred by the DNRC for administering and enforcing part 1, part 3, part 4 and part 5		
of chapter 2, Title 85, and Title 37, ch	apter 43.	
FURTHER AFFIANT SAYETH NOT.		
DONE AND DATED THIS DAY OF 1994.		
[Nar	me & Signature of DNRC employee]	
	nis day of, 199, by the above- by me to be the person named as the affiant in	
NOTARY SEAL	NOTARY PUBLIC for the State of Montana Residing at Helena, Montana My Commission Expires	

EXHIBIT I

TIM D. HALL Special Assistant Attorney General Department of Natural Resources and Conservation 1520 East Sixth Avenue Helena, MT 59620-2301 (406) 444-6699

COUNSEL FOR DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

IN THE DISTRICT COURT OF THE FIRST JUDICIAL DISTRICT
OF THE STATE OF MONTANA
IN AND FOR THE COUNTY OF LEWIS AND CLARK

STATE OF MONTANA ex rel. DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION Petitioner,) Civil No.)
v.)) AFFIDAVIT
	OF INJURED WATER USER
Respondent.))
, being duly sworn, o	on oath says as follows:
1. I live at	
2. I have a water right in [X Creek or wh	natever, Water Right Claim No or
Permit No] that is being adversely affect	cted by the actions of
[who either does not have a water right on r	ecord with the DNRC, or who does and i
is Water Right Claim No. or Permit No]	
	· · · · · · · · · · · · · · · · · · ·

3. [Set out in numbered paragraphs for the complainant to sign after legal review the facts of their complaint regarding the violation of their water rights or the Water Use Act by whomever a TRO is being sought against. (The affadavit should clearly convey to a judge who has no knowledge of the facts exactly what has occurred and when - also, any irreparable damages being suffered should be clearly spelled out). Also attach a copy of their signed complaint. There should be no major discrepancies between the signed complaint and the subsequent affidavit, so make sure when the complaint is first filed that all the facts are straight. See Department policy requiring a signed complaint before the DNRC will go to court]. FURTHER AFFIANT SAYETH NOT. DONE AND DATED THIS ____ DAY OF ____ 1994. IA DRAFT OF THIS SHOULD ALWAYS BE REVIEWED BY THE DNRC LEGAL STAFF BEFORE BEING FINALIZED]. [Name & Signature] Subscribed and sworn to me this ____ day of _____, 199__, by the aboveknown by me to be the person named as the affiant in the named above affidavit. NOTARY SEAL NOTARY PUBLIC for the State of Montana Residing at Helena, Montana My Commission Expires _____

Code Ann. § 85-2-122 (1993). Fines collected under that statute will be deposited in the water right appropriation account in the state special revenue fund of the state treasury pursuant to Mont. Code Ann. § 85-2-318 (1993) to help pay the expenses incurred by the DNRC for administering and enforcing part 1, part 3, part 4 and part 5 of chapter 2, Title 85, and Title 37, chapter 43.

FURTHER AFFIANT SAYETH NOT.	
DONE AND DATED THIS DAY O	F 1994.
[Name	e & Signature of DNRC employee]
	day of, 199, by the above- me to be the person named as the affiant in
NOTARY SEAL	NOTARY PUBLIC for the State of Montana Residing at Helena, Montana My Commission Expires